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# UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

TAMMY L. GREEN,

Plaintiff,

-against-

NEW YORK CITY TRANSIT AUTHORITY and ROOSEVELT I. LARRIER,

Defendants.

15-CV-8204 (ALC)

ORDER GRANTING PRO BONO COUNSEL

## Andrew L. Carter, Jr., United States District Judge:

The Court directs that the Clerk of Court seek pro bono counsel to enter a limited appearance for the purpose of trial in the above-captioned action. Counsel will file a Notice of Limited Appearance as Pro Bono Counsel.

### LEGAL STANDARD

The *in forma pauperis* statute provides that the courts "may request an attorney to represent any person unable to afford counsel." 28 U.S.C. § 1915(e)(1). Unlike in criminal cases, in civil cases, there is no requirement that courts supply indigent litigants with counsel. *Hodge v. Police Officers*, 802 F.2d 58, 60 (2d Cir. 1986). Instead, the courts have "broad discretion" when deciding whether to seek *pro bono* representation for a civil litigant. *Id.* Even if a court does believe that a litigant should have a free lawyer, under the *in forma pauperis* statute, a court has no authority to "appoint" counsel, but instead, may only "request" that an attorney volunteer to represent a litigant. *Mallard v. U.S. Dist. Court for the S. Dist. of Iowa*, 490 U.S. 296, 301–310 (1989). Moreover, courts do not have funds to pay counsel in civil matters. Courts must therefore request the services of *pro bono* counsel sparingly, and with reference to public benefit, in order

to preserve the "precious commodity" of volunteer-lawyer time for those litigants whose causes are truly deserving. *Cooper v. A. Sargenti Co., Inc.*, 877 F.2d 170, 172–73 (2d Cir. 1989).

In *Hodge*, the Second Circuit Court of Appeals set forth the factors a court should consider in deciding whether to grant a litigant's request for *pro bono* counsel. 802 F.2d at 61–62. Of course, the litigant must first demonstrate that he or she is indigent, for example, by successfully applying for leave to proceed *in forma pauperis*. The court must then consider whether the litigant's claim "seems likely to be of substance" – "a requirement that must be taken seriously." *Id.* at 60–61. If these threshold requirements are met, the court must next consider such factors as:

the indigent's ability to investigate the crucial facts, whether conflicting evidence implicating the need for cross-examination will be the major proof presented to the fact finder, the indigent's ability to present the case, the complexity of the legal issues[,] and any special reason in that case why appointment of counsel would be more likely to lead to a just determination.

*Id.* at 61–62; *see also Cooper*, 877 F.2d at 172 (listing factors courts should consider, including litigant's efforts to obtain counsel). In considering these factors, district courts should neither apply bright-line rules nor automatically deny the request for counsel until the application has survived a dispositive motion. *See Hendricks v. Coughlin*, 114 F.3d 390, 392–93 (2d Cir. 1997). Rather, each application must be decided on its own facts. *See Hodge*, 802 F.2d at 61.

#### **DISCUSSION**

Plaintiff filed a Request to Proceed *in Forma Pauperis* (IFP), which Chief Judge Preska granted. (*See* Order dated October 21, 2015, ECF No. 3.) Plaintiff therefore qualifies as indigent.

In the complaint, Plaintiff asserts claims under Title VII, NYSHRL, NYCHRL, the ADA, the ADEA, Rehabilitation Act, EPA, FLSA, OSHA, WPA and Executive Order 11246, alleging that she was verbally insulted, physically intimidated and harassed, inappropriately touched by multiple co-workers, received propositions for sex and unwanted pornographic text messages,

and had an axe swung at her head. On March 28, 2019 the Court issued an Opinion & Order dismissing the majority of Plaintiff's claims, but allowing the gender-based discrimination claims to survive. (*See* Opinion & Order, ECF No. 101.) On September 21, 2020, the Court granted Defendants' motion for summary judgment as to most of Plaintiff's claims, but denied it as to Plaintiff's NYCHRL claim. (*See* Opinion & Order, ECF No. 150.) In the same order, the Court ordered Plaintiff to file a letter with the Court within 21 days indicating whether she would like the Court to appoint her pro bono counsel to litigate her surviving claims and permitting Defendants to file a response to Plaintiff's letter within one week of its filing. (*Id.* at 28.) On December 18, 2020, the Court issued an order directing Defendants to serve Plaintiff with this Court's Opinion & Order dated September 21, 2020 and extending Plaintiff's deadline to file a letter with the Court until January 8, 2021. (ECF No. 152.) By letter dated January 8, 2021, Plaintiff requested the Court to "appoint" pro bono counsel on her behalf. (ECF No. 154.)

The Court finds that Plaintiff's NYCHRL claim is "likely to be of substance." *Hodge*, 802 F.2d 61-62. The Court finds that the other *Hodge* factors also weigh in favor of granting Plaintiff's application. Litigating this case through trial will likely require cross examination of multiple witnesses that would "best be conducted by an attorney." *Justice v. Kuhnapfel*, 982 F. Supp. 2d 233, 237 (E.D.N.Y. 2013) (citing *Rosales v. Artus*, No. 10-cv-2742, 2011 WL 3845906, at \*10 (E.D.N.Y. Aug. 30, 2011) (citing *Hodge*, 802 F.2d at 61)). In this case, representation

<sup>&</sup>lt;sup>1</sup> Defendants filed a joint status report on January 15, 2021 advising the Court that they were "in the process of retaining outside counsel for the purposes of trial" and that "[o]n January 15, 2021, plaintiff contacted this office and requested additional time in order to retain pro bono counsel." (ECF No. 155.)

would "lead to a quicker and more just result by sharpening the issues and shaping examination." *Hodge*, 802 F.2d at 61.

The Court will request that counsel appear for the purpose of trial. In addition, pro bono counsel may engage in settlement discussions.

Under the Court's Standing Order regarding the Creation and Administration of the Pro Bono Fund (16-MC-0078), pro bono counsel may apply to the Court for reimbursement of certain out-of-pocket expenses spent in furtherance of Plaintiff's case. The Pro Bono Fund is especially intended for attorneys for whom pro bono service is a financial hardship. *See* <a href="http://www.nysd.circ2.dcn/docs/prose/pro">http://www.nysd.circ2.dcn/docs/prose/pro</a> bono fund order.pdf.

Pro bono counsel will not be obligated for any aspect of Plaintiff's representation beyond the matters described in this order. In particular, pro bono counsel will not be required to respond to a dispositive motion. In the event that the defendant(s) file(s) a dispositive motion, pro bono counsel may seek appropriate relief, including an extension of Plaintiff's time to respond, or an expansion of pro bono counsel's role to include responding to the motion. Absent an expansion of the scope of pro bono counsel's representation, pro bono counsel's representation of Plaintiff will end upon completion of trial.

Upon the filing by pro bono counsel of a Notice of Completion, the representation by pro bono counsel of Plaintiff in this matter will terminate, and pro bono counsel will have no further obligations or responsibilities to Plaintiff or to the Court in this matter.

#### **CONCLUSION**

For the foregoing reasons, the Clerk of Court is directed to attempt to locate pro bono counsel to represent Plaintiff for the limited purposes described above. The Court advises Plaintiff that there are no funds to retain counsel in civil cases and the Court relies on volunteers. Due to a scarcity of volunteer attorneys, a lengthy period of time may pass before counsel

volunteers to represent Plaintiff. If an attorney volunteers, the attorney will contact Plaintiff directly. There is no guarantee, however, that a volunteer attorney will decide to take the case, and plaintiff should be prepared to proceed with the case without an attorney.

The Court certifies under 28 U.S.C. § 1915(a)(3) that any appeal from this Order would not be taken in good faith and therefore IFP status is denied for the purpose of an appeal. See Coppedge v. United States, 369 U.S. 438, 444-45 (1962).

The Clerk of Court is directed to serve a copy of this Order on Plaintiff.

SO ORDERED.

Dated: January 21, 2021

New York, New York

ANDREW L. CARTER, JR. **United States District Judge** 

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